



Board Meeting Highlights: February 11, 2020

A Message from Kathy Smith

Below you will find information from the Board of Supervisors' meeting that took place on Tuesday, February 11, 2020. The full [meeting agenda and board package](#) are available online. You can also watch a [video](#) of the meeting online on the county's website.

Sincerely,

A handwritten signature in black ink that reads "Kathy".

Presentations



The Board of Supervisors designated **February 2020 as African-American History Month** in Fairfax County. Requested by Chairman McKay.

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The Board of Supervisors designated **February 2020 as Teen Dating Violence Awareness Month**. Requested by Chairman McKay.



The Board of Supervisors recognized **Janet Samuelson** for more than 25 years of service as CEO of ServiceSource. Requested by Supervisor Herry.

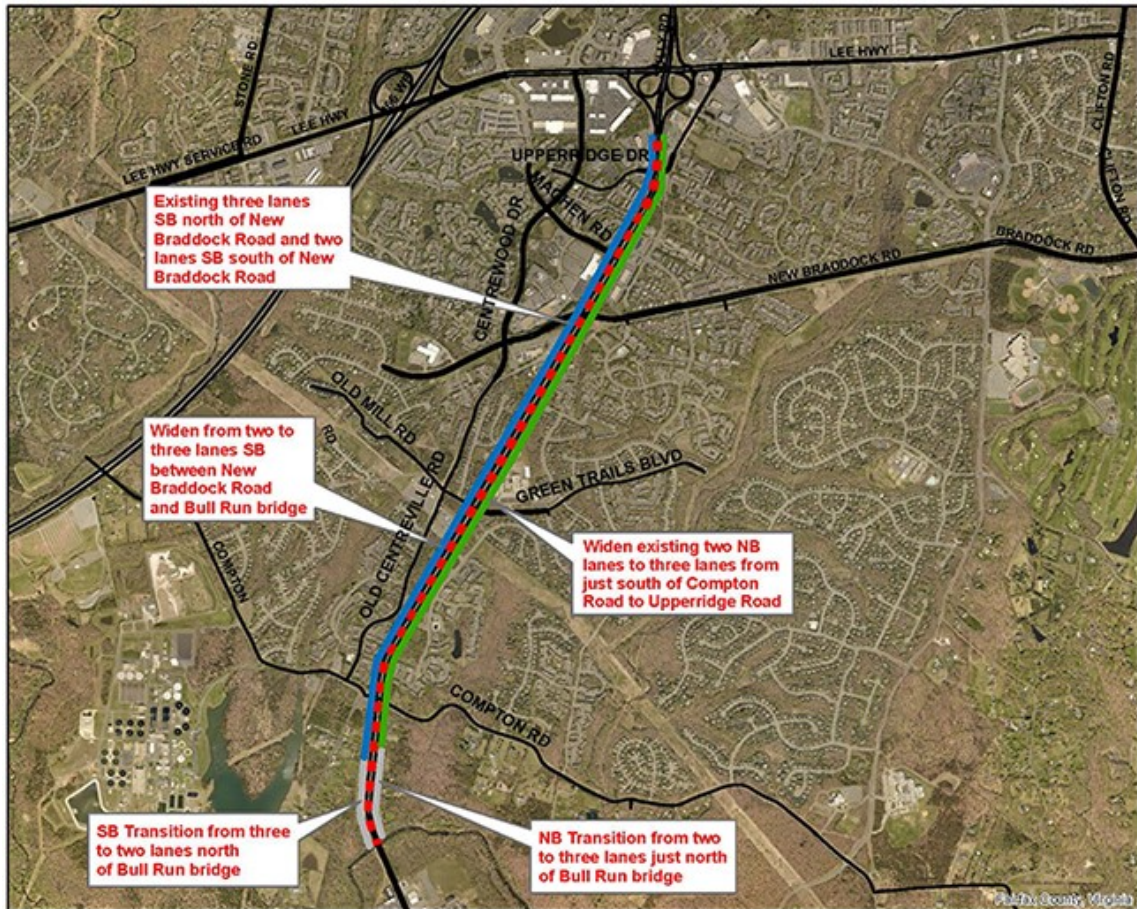
Action Items

ACTION - 5

Endorsement of Design Plans for the Route 28 Widening Project from the Prince William County/Fairfax County Line to Route 29 (Springfield and Sully Districts)

Supervisor Smith made a motion to endorse the [Route 28 Widening project](#), generally as presented at the Design Public Hearing on September 23, 2019, and authorize the Director of Fairfax County Department of Transportation (FCDOT) to transmit the Board's endorsement to the Virginia Department of Transportation (VDOT). The motion was seconded by Supervisor Herry. The motion carried by unanimous vote.

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Background:

To address congestion, FCDOT proposed widening Route 28 from four to six lanes, from the existing bridge over Bull Run to the interchange at Route 29, a distance of approximately 2.3 miles.

A Design Public Hearing was held on September 23, 2019, at Centreville Elementary School, at which the 30 percent complete Design Concept plans were presented to the public.

The Route 28 project proposes an asphalt shared use path (SUP) on both sides of Route 28 from the Bull Run Occoquan Trail parking lot, just north of the Bull Run bridge, extending 2.3 miles north to connect to existing asphalt paths immediately north of Upperridge Drive, in accordance with the Comprehensive Plan, with the exception as noted below.

Right-of-way constraints prevent constructing a SUP with eight-foot buffer on the west side of Route 28 for approximately 1,200 feet between Machen Road and Upperridge Drive. At this location, there are existing townhouse communities adjacent to the right-of-way, with a short setback to the parking areas. The roadway alignment is constrained by the need to tie to the existing roadway to the north of Upperridge (where the project ends). Providing a shared use path with the required buffer at this location would require additional right-of-way, a retaining wall, and impacts to the parking lots (including loss of parking spaces).

The plans presented at the Design Public Hearing on September 23, 2019, provided a six-foot curb abutted concrete sidewalk in this location.

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The public had no comments on the sidewalk at this location, either at the hearing or during the 15-day comment period following the hearing. FCDOT has since revised the plans to provide an eight-foot asphalt curb abutted sidewalk, which will be consistent, to the maximum extent possible, with the shared use path on the rest of the project. Since this eight-foot asphalt sidewalk does not meet VDOT standards for a SUP, the County will be required to maintain this 1,200-footlong section. The remainder of both SUPs will be maintained by VDOT.

VDOT approval of this eight-foot sidewalk, in lieu of a shared use path, will require the submittal of a waiver, which VDOT has indicated they will approve, provided the Board of Supervisors endorses this proposed change in design.

County staff recommends that the Board of Supervisors endorse the plans.

For more information about the Route 28 Widening project, [click here](#).

ACTION - 6

Endorsement of a Limited Access Control Change (LACC) on Route 28 as part of the Route 28 Widening Project from the Prince William County/Fairfax County Line to Route 29 (Springfield and Sully Districts)

Supervisor Smith made a motion to endorse the Limited Access Control Change (LACC) along Route 28. The motion was seconded jointly by Chairman McKay and Supervisor Lusk. The motion carried by unanimous vote.

Background:

To address congestion, FCDOT proposed widening Route 28 from four to six lanes, from the existing bridge over Bull Run to the interchange at Route 29, a distance of approximately 2.3 miles.

On July 19, 1984, the CTB designated Route 28 from just south of Route 658 (Compton Road) to Route 29 as a Limited Access Highway and noted that access points along this limited access facility would be established after completion of a joint study by officials from Fairfax County and the Virginia Department of Transportation (VDOT).

The Route 28 plans (Project 0028-029-106) were approved for construction on April 30, 1986. These plans designated the Limited Access (LA) line, with breaks in the LA line at several locations along Route 28 from just south of Route 658 (Compton Road) to Route 29.

FCDOT proposes a Limited Access Control Change (LACC) to eliminate existing breaks in the LA line at seven undeveloped parcels which do not have existing driveway connections directly onto Route 28, as noted on the "Location of Limited Access Breaks to be Eliminated"; to correct existing errors in the Limited Access line; and to adjust the LA line to the existing right-of-way along Route 28 as noted on the "Proposed Limited Access Control Change":

1. Elimination of existing breaks in the Limited Access line.

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Public Hearings

Public Hearing to Consider Proposed Amendments to the Uniformed Retirement System Ordinance

Supervisor Gross made a motion to approve the proposed amendments to the Uniformed Retirement System (URS) ordinance for the purpose of changing certain provisions with respect to severe service-connected disabilities. The motion carried by unanimous vote.

Background:

At the November 26, 2019 meeting of its Personnel Committee, the Board was presented with several proposed amendments to severe service-connected provisions in the URS ordinance that have been requested by the URS Board of Trustees. In response, the Board directed that these amendments be scheduled as soon as possible for a public hearing.

Hepatitis C is now no longer considered to be a permanent condition in over 90 percent of cases. Thus, it is recommended that the language describing this impairment be updated to only provide severe service-connected disability benefits for those whose Hepatitis C condition is permanent and incurable.

Proposed Amendments -

The proposed URS ordinance amendments, if adopted, would be effectively retroactively to June 1, 2019. These changes would:

- Add Occupational Asthma, Occupational Pneumonitis, or Chronic Obstructive Pulmonary Disease (COPD) caused by documented exposure to toxic substances in the workplace or on the job to the list of severe service-connected disability impairments
- Amend the language for Hepatitis C to limit eligibility for severe service-connected disability benefits to individuals whose condition is permanent

The URS Board of Trustees has reviewed and supports the proposed amendments.

Public Hearing on SE 2019-SU-019 (Milestone Tower Limited Partnership IV D/B/A Milestone: T-Mobile) to Permit a Telecommunication Facility, Located on Approximately 12.26 Acres of Land Zoned R-1 and WS (Sully District)

Supervisor Smith made a motion to:

- Approve SE 2019-SU-019, subject to the development conditions dated January 15, 2020; and
- Approve the modification of Sect. 13-302 of the Zoning Ordinance for the transitional screening and barrier requirements along the eastern, northern, and western boundaries of the subject property in favor of the existing conditions as depicted on the Special Exception Plat.

The motion was seconded by Supervisor Gross. The motion carried by vote of nine to one with Supervisor Alcorn voting "NAY."

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Background:

This property is located adjacent to 4920 Stringfellow Road, Centreville, VA 20120. Tax Map 55-1 ((3)) 45, 46, and 46A. The applicant, Milestone Tower Limited Partnership IV d/b/a Milestone and T-Mobile filed for review by the Planning Commission to determine whether a proposed telecommunications facility satisfies the criteria of location, character, and extent pursuant to [Sect. 15.2-2232 of the Code of Virginia](#) and requested a Special Exception approval to construct and operate a wireless telecommunications facility and associated equipment in a fenced compound area.

Staff recommended approval of SE 2019-SU-019, subject to the [proposed development conditions](#) contained in Appendix 1 of the [Staff Report](#). Staff recommended approval of a modification of the transitional screening and barrier requirements along the eastern, northern, and western boundaries in favor of the existing vegetation and proposed landscaping depicted on the SE plat.

The Planning Commission voted 12-0 to find that the telecommunications facility proposed under 2232-Y-19-8 satisfies the criteria of location, character, and extent as specified in Sect. 15.2-2232 of the *Code of Virginia*, as amended, and is substantially in accord with the provisions of the Comprehensive Plan. The Planning Commission Verbatim Excerpt is available [online](#).

Public Hearing on a Proposed Zoning Ordinance Amendment Re: Article 14 - Outdoor Lighting and Related Provisions

Supervisor Smith made a motion to adopt the proposed Zoning Ordinance Amendment regarding Outdoor Lighting, as set forth in the [Staff Report dated November 19, 2019](#), including the following for the options:

1. a turn-off time of 10:00 p.m. for the lighting of sports fields or courts approved with a sports illumination plan on properties that are both zoned to a residential district and developed with a single family dwelling; and
2. a maximum of 4,000 lumens for exempt motion activated lighting on lots developed with single family dwellings.

She further moved that the amendment become effective at 12:01 a.m., the day following adoption.

Supervisor Smith made a follow-on motion, recognizing the community interest in preserving dark skies around astronomical facilities, particularly the Observatory Park at Turner Farm, that review of additional zoning provisions to protect dark skies around astronomical facilities be included on the Zoning Ordinance Amendment Work Program either as part of the overall green initiatives or as a stand-alone amendment.

The motion was seconded by Supervisor Alcorn. The motion carried by unanimous vote.

Background:

The proposed amendment addresses outdoor lighting topics identified on the 2019 Zoning Ordinance Amendment Work Program pertaining to:

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- Single family residential exemptions
- Motion-activated security lighting exemptions
- Outdoor sports facilities
- Architectural Review Board (ARB) review of sports illumination plans (SIPs)

In addition to addressing these topics, staff recommended adding a maximum correlated color temperature, similar to that recently adopted in the Public Facilities Manual (PFM).

Staff researched the topic and received input from stakeholders and citizens. The revisions are proposed in order to further the purpose and intent of the outdoor lighting performance standards, including reducing glare and excessive illumination and promoting safety and energy conservation. Specifically, the amendment proposes:

1. A maximum correlated color temperature of 3,000K that would apply to all light fixtures, including residential, with an exception for sports fields and courts of up to 5,700K.
2. To reduce the lumens allowed for exempt fixtures on lots developed with single family dwellings from 2,000 to 1,500 lumens.
3. To reduce the lumens allowed for exempt motion-activated security lighting on lots developed with single family dwellings from 6,000 to 4,000 lumens.
4. To replace the standard for exempt motion-activated security lighting bulbs to not be visible at five feet above the property line with a requirement for the light to be aimed and directed within the property.
5. To revise the turn-off time from 11:00 PM to 10:00 PM for lighting of private outdoor playing fields or courts that are subject to an SIP and located on properties that are both residentially zoned and developed with a single family residential use.
6. Other minor revisions for SIPs, including the review of stand-alone submissions of SIPs within Historic Overlay Districts by the Architectural Review Board.
7. To include grandfathering such that the new standards would apply to new or replacement outdoor lighting fixtures. Routine fixture maintenance, such as changing light bulbs, does not constitute replacement if it does not result in a higher lumen output or a color temperature that exceeds the proposed standards.

A more detailed discussion is set forth in the [Staff Report](#).

On January 15, 2020, the Planning Commission voted 11-0 (Commissioner Sargeant recused himself from the vote) to recommend to the Board of Supervisors adoption of the proposed Zoning Ordinance amendment regarding outdoor lighting, as set forth in the Staff Report dated November 19, 2019, with the following options: a) a turn-off time of 10:00 PM for the lighting of sports fields or courts approved with a sports illumination plan on properties that are both zoned to a residential district and developed with a single family dwelling; and b) a maximum of 4,000 lumens for exempt motion activated lighting on lots developed with single family dwellings. The Planning Commission further recommended that the amendment become effective at 12:01 a.m., the day following adoption.

Additionally, the Planning Commission voted 12-0 to recommend, as part of a follow-on motion, that review of additional zoning provisions to protect dark skies around astronomical facilities be included on the Zoning Ordinance Amendment Work Program either as part of the overall green initiatives or as a stand-alone amendment. The Planning Commission Verbatim Excerpt is available [online](#).