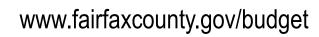
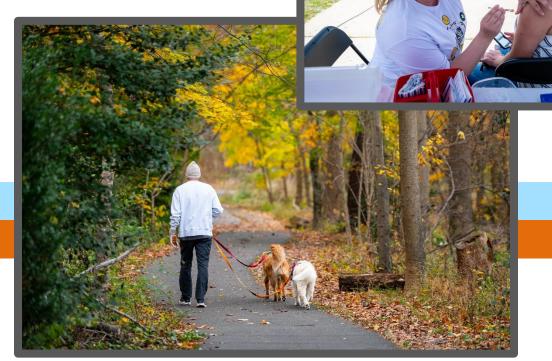
## FY 2023-2027 Capital Improvement Program (with Future Fiscal Years to 2032)





March 10, 2022







#### **Annual CIP Process**

#### <u>September</u>

Departments prepare CIP requests

#### March- April

Planning Commission Workshop, Public Hearing, Markup and Recommendations to the Board,

Board Committee Meeting, Public Hearings and Adoption

#### October – November

CIP Review Team meets with agencies and the County Executive

#### **February**

CIP released with Annual budget

#### <u>December</u>

Debt Analysis/
Recommendations
discussed with
County Executive
and Deputies

## **CIP Development Process**

- Discussions with agencies on CIP plans
- Recommendations of County Board/School Board Joint CIP Committee considered
- Rates for self supporting funds developed (Stormwater, Wastewater, Solid Waste) as part of the Annual Budget
- General Fund supported Capital Program developed as part of the Annual Budget
- Bond Referendum Plan developed based on Joint CIP Committee recommendations, bond program challenges, and adherence to *Ten Principles of Sound Financial Management*

#### Joint County/Schools CIP Committee

- The final report from the Joint County/Schools CIP Committee was released in October 2021 and endorsed by the Board on December 7, 2021
- Recommendations from Committee included:
  - Increase in annual bond sale limits from \$300 to \$400 million, with \$50 million increase (split evenly between County/Schools) beginning in January 2023
    - ★ Second \$50 million increase would occur in January 2025
  - Dedication of the equivalent of one penny on the Real Estate Tax rate to be utilized for debt service payments on the increased sales and to increase Capital Paydown investments
  - Increase in the percentage allocated to the Capital Sinking Fund at year-end, with Schools included in the allocation

#### **Bond Referendum Plan**

- The majority of CIP projects are financed with General Obligation Bonds
  - Details the long-range plan, outlining specific projects and schedules
  - More predictable plan for the Board, County agencies, the public
  - Includes County/FCPS bond referenda in alternate years

 More robust review of Bond Referendum Plan conducted this year based on discussions with Joint CIP Committee

#### Challenges Facing the Bond Referendum Plan

- The bond program has been experiencing several challenges in recent years that have led to a backlog in unsold bonds
  - Limits on bond sales timeframes (8 years with possible 2-year extension)
  - Restrictions on annual bond sale amounts
  - Changes in project scopes after voter approval
  - Higher Metro contribution requirements (in January 2021, the Metro bond sale was \$42m vs \$20m in 2011; more than double over a span of 10 years)
  - Project delays associated with colocation opportunities (colocation projects are taking longer to complete, delaying bond sales, and creating a backlog of sale requirements)
  - Supply chain issues
  - COVID related delays

## **Changes from Prior Bond Referendum Plan**

- Based on projected timing of bond sales, several changes to the bond plan are recommended:
  - 2-year deferral of many County referendums, with 6 years between referendum instead of 4 years
  - No County referendum in November 2022
  - Move Northern Virginia Regional Park Authority contribution to General Fund
  - Recommend no change to timing of Schools, Metro, Roads, or Libraries schedule
  - Anticipate no impact to project completions or projected sales for approved referendum
- All future building projects increased 5% to capture increased costs of proposed referendum changes, prevailing wage costs, and supply chain issues

#### **Bond Referendum Plan**

#### FY 2023-FY 2027 CIP Bond Referendum Plan

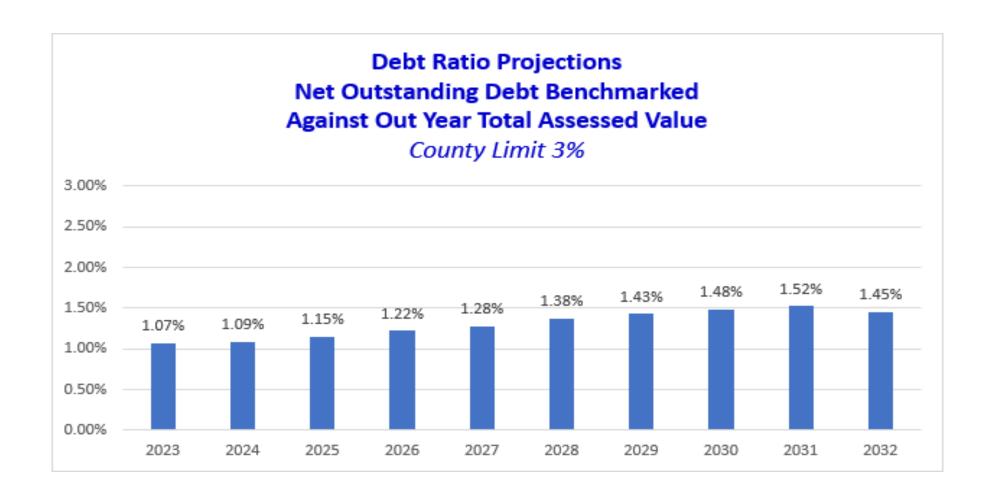
Year	Category	Description			Total
Fall 2022	County	No Referendum			
Fall 2023	Schools	Capital Enhancement, Renovation, Infrastructure Management			\$360 mil
Fall 2024	County	Public Safety  Transportation	\$146 mil \$180 mil	Chantilly Fire Station, Fox Mill Fire Station, Oakton Fire Station, Wellfit Performance Center, Mt. Vernon Police Station, Tysons Police Station Metro Contribution	\$326 mil
Fall 2025	Schools	Capital Enhancement, Renovation, Infrastructure Management			\$460 mil
Fall 2026	County	Human Services Libraries Parks Transportation	\$117 mil \$64 mil \$100 mil \$100 mil	Early Childhood Facilities, Tim Harmon Campus, Springfield Community Resource Center Centreville Regional, Chantilly Regional Technical Operations, Herndon Fortnightly Community, Kings Park Community County Park Authority Roads	\$381 mil

#### **Bond Plan Link to Debt Policies**

- Ten Principles of Sound Financial Management
  - Below 3 percent debt to market value (currently 1.06 percent)
  - Below 10 percent debt to General Fund Disbursements (currently 7.47 percent)
  - Total sales limit is \$300 million per year (recommended to increase to \$400 million)
  - Debt Service affordability

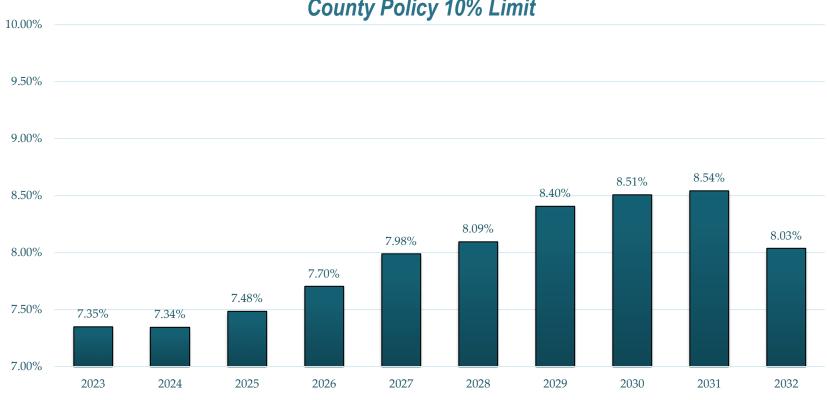
 Bond sales continue to benefit from the County's triple-A bond rating. On January 19, 2022, the County conducted a General Obligation bond sale at an interest rate of 1.75 percent

#### **Debt to Market Value**



#### **Debt to General Fund Disbursements**

Debt Ratio Projections - Estimated Debt Service Payments
Benchmarked
Against Out Year Revenues
County Policy 10% Limit



## **Self-Supporting Funds Capital Programs**

- Stormwater rate proposed to remain at \$0.0325 per \$100 of assessed real estate value (based on increased real estate values, the stormwater fund will receive an additional \$6 million in FY 2023)
- Wastewater rates are consistent with 5-year plan
  - Base Charge from \$36.54 to \$40.14 (recovers fixed costs)
  - Availability Charges from \$8,507 to \$8,592 (connection fee)
  - Service Charges from \$7.72 to \$8.09 per 1,000 gallons
- Solid Waste rates
  - Refuse disposal \$70 per ton
  - Refuse Collection rate from \$400 to \$475 per household unit
  - Leaf Collection remains at \$0.012 per \$100 of assessed value

## **General Fund Capital Program**

- General Fund Capital Program
  - \$22,495,773 in FY 2023
  - Includes \$18,438,773 in commitments, contributions, and maintenance (72 percent)
  - Includes \$7,057,000 in capital improvements (28 percent)
  - Increase over FY 2022 of \$6,817,728 including:
    - \$3,948,694 primarily for maintenance and snow removal programs previously budgeted in Agency 87 (no net impact to the General Fund)
    - \$2,500,000 partial funding associated with Joint CIP Committee Recommendation to dedicate the value of one penny on the Real Estate tax
    - \$369,034 for other adjustments (opening of the new Patriot Park North complex, maintenance for newly acquired park land, additional sports scholarships)
- For several years, the Annual Paydown Program has been supplemented by adjustments at the Third Quarter or Carryover Reviews (anticipated again in FY 2022) and the Sinking Fund

# Joint CIP Committee Paydown Recommendation

- Based on resource constraints, the equivalent of a full penny is not included in the FY 2023 proposal
  - A \$5 million investment split evenly between the County and Schools is included
- As no additional debt service requirements are required in FY 2023 for the increased January 2023 bond sales, this investment would be utilized for Capital Paydown
  - For County, \$1.0 million is recommended to be utilized for feasibility studies and \$1.5 million is dedicated to infrastructure replacement
- Recommend gradually increasing investment over time

## **Capital Sinking Fund**

- Capital Sinking Fund was created by the Infrastructure Financing Committee in FY 2014
- Currently populated at year end based on 20 percent of Carryover balances after funding critical requirements
- To date, over \$89 million has been set aside for capital reinvestment
- Joint CIP Committee recommendation is to increase the allocation from 20 to 30 percent of available year-end balances
  - The allocation of these dollars is also proposed to include FCPS for the first time
  - The allocation by program area will change slightly with little to no impact on County program areas

## **Next Steps/CIP Dates**

• CIP on County website February 22

PC CIP Committee Meeting
 February 24

PC Workshop/Public Hearing
 March 10

CIP Discussed at BOS Committee
 March 15

PC CIP Committee Meeting
 March 24

• PC CIP Mark-up March 30

• BOS Public Hearings April 12,13,14

BOS Mark-up/CIP Adoption April 26

Advertised Capital Improvement Program (CIP) FY 2023- FY 2027 (fairfaxcounty.gov)